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CONSTITUTIONAL STRICTURES

ON

PARTICULAR POSITIONS

ADVANCED IN THE SPEECHES OF

THE RIGHT HON. WILLIAM PITT,

IN THE

DEBATES which took place on the Union between GREAT BRITAIN and IRELAND, on the 23d and 31st of January, 1799.

BY

WILLOUGHBY, EARL OF ABINGDON.

Est quidem vera lex, recta ratio naturæ congruens, dissufa in omnes, constans, sempiterna, quæ vocet ad officium jubendo, vetando a fraude deterreat.

Cic. de repub. lib. 3. Fragment.

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AC911 1799, A24

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SIR,

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TRUTH being my object, an irrefistible basis, on which I have ever stood, having in Limine, on the very outset of my political conduct, in an answer to a Letter of Edmund Burke, Efq. to the Sheriff of Bristol, on the Affairs of America; as well as in a Dedication to the Collective Body of the People of England, in which our Political Distractions are pointed out, and a Plan proposed for their Remedy and Redress, opposed a System, which I have demonstratively proved, from the first authorities, to be baneful, destructive, and inimical to the liberties of this country; I little expected to hear, at this critical juncture of affairs, from so near a descendant of the late Earl of Chatham, the doctrine of Parliamentary Omnipotence absolutely justified on principle, with a pledge-that "no dereliction of friends, no loss of property, should deter the Minister from profecuting a measure, to the attainment of which, he should devote his very political existence."-- I agree with you, Sir, that the Constitution

Constitution of Great Britain, being in its nature fixed on an immutable basis, cannot be touched or altered. but by the Collective Whole which framed it, and which of course cannot rest in "abeyance." But if the doctrine which you have fo lately advanced in your last Phillippic, from the Treasury Bench to the Representatives of the People, is to be admitted, or driven into execution, "That no national affemblage of men can exist under heaven, without delegating a supreme unlimited power to their government: the question whether that government exceeds the powers necessary to the preservation of fociety, or abuses it to its dissolution, is a question of perilous responsibility, too delicate to come within the code of human legislation, or form a chapter of human jurisprudence!" I answer, Sir, that responsibility, however perilcus, is ever to be looked for and expected in a free state; and as for the dangerous infallibility of parliamentary power, if once admitted and legalized, it would be a power with a witness indeed! putting the cart before the horse, avowing the Government to be transcendent to the Constitution, and the Conflitution very little more than alledged to be in "abeyance;" but in actual unlimited OBEY-

ANCE to the Will of our present Rulers, the Imperial Statesmen of this Realm.

Quod ab initio non valet, in Tractu Temporis non convalescit; and what folly and madness is it to prescribe remedies for the seet, when the disease lies in the head! per scelera, semper sceleribus certum est iter; et Qui non repellit a proximo injuriam si potest, tam est in vitio quam ille, qui infert.

Will any man affert, that our ancestors ceded to the King and Parliament, the power of disposing, without their consent, of both their lives, liberties, and properties? A doctrine which appears to me so extravagant and unaccountable, that I cannot possibly conceive, that the height of Toryism, or the vilest tool of Tyranny, even if paramount to the noted Sacheverel himself, did ever presume to support such a dogma: nor can I believe, that by all the art of rhetorical sophistry, any serious, enlightened person, can swallow such tenets, or that such are consistent with either Law or Gospel.* If

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^{*} The Gospel does not invade the rights of mankind, nor invest men with authority destructive to society.

any ambitious man can be fo intoxicated and infatuated as to pronounce, that all the natural and unalienable rights of mankind are ceded and forfeited for ever, by any focial compact, made for the support and maintenance of the people themselves, I must consequently think him, as fit, if not fitter, for the straight waistcoat, than most other fanatics of the present enlightened age (as it is deemed) we live in. I shall here, without apology, introduce a letter received by me, from the late Sir William Jones, with my answer thereto, (pending my warm attachment to, and connection with the Marquis of Rockingham, who with honour to himself prefided over and cemented the Whig Party) specifically treating of the limitation of the three estates, and their original institution.

> Univ. Coll. Oxford, October 5, 1782.

MY LORD,

IT must appear strange, that I should have taken two years to answer a most obliging letter from your Lordship, which I found

found on my return from Paris, though it was intended to reach me before I left Eng-The truth is fimply this.—The letter being accompanied with a prefent of your Lordship's excellent pamphlet, for a venerable friend of mine at Pasty,* and containing a message which could not but be highly flattering to him, I fent the book by the first opportunity, which I thought fafe, together with a letter from me, informing the old Philosopher, that the work was a prefent from its noble author, who had charged me with compliments to him. which I repeated nearly in your Lordship's words. From month to month I remained, expecting an answer from him, or an acknowledgment of the receipt of my packet; and this expectation occasioned my delay in writing to your Lordship. The affairs of my friend and client having once more called me to Paris, I was furprised to hear from Dr. Franklin, that

^{*} Dr. Franklin, of whom, when brow-beaten at the Cockpit, Lord Chatham afferted, that his Examiners had perfecuted a man, who had more State and Continental knowledge than all His Majesty's Ministers put together.

he never received the packet or letter: he begged me however to affure your Lordship, that he confidered the prefent as received, was much flattered by your kind attention, and highly fensible of the honour you had done him. This plain account of a plain fact will, I trust, convince you, my Lord, that my delay proceeded not from any Neglect, but on the contrary, from a long state of attention to your commission, and the subject of your letter, as far as it related to my good friend, near Paris. As to that part of it, which concerned myfelf, I can never be fufficiently thankful for your Lordship's kindness. The despair, which I had strongly expressed in my letters, of enjoying the sweets of liberty in this country, has been fucceeded in my mind, by a lively hope of feeing constitutional freedom restored, and every attainable good attained, under the present administration. My wishes have been uniformly the same, to keep the three powers in our state, within their just limits, meafured by the equal balance of the law, and if we must lose America,* to unite her to us

as

^{*} Lord Chatham declared, that when America was loft, the Empire was dwindling and falling afunder; and that that

[7]

as nearly as possible by some common interest. Whether my system agrees with that of my most respected friends, I do not perfectly know; but this I hold for certain, that every citizen ought to act according to the best exertions of his intellect, and to the fatisfaction of his conscience. I was lately on the point of feeing America with a friend and client who has a large estate in danger of confiscation, and had importuned me to accompany him; but as no tolerable ships could fail till late this autumn, I could not have kept my engagement with my friends here to return before Christmas. was, I confess, a disappointment to me, as I should have been pleased to visit such a country at fuch a time. If I live to be old, I intend, as the fubsidium senectutis, to write a faithful history of this unhappy war, not from other books, but from actual knowledge of men and of things, taking Thucydides and Polybius for my models. I write this freely to your Lordship, as

MIL

that disease would, sooner or later, reach the vitals of Great Britain.

How far the convultions of Ireland are fymptoms of the cancerous progress of this State-man as must, wifer heads than my own will decide.

Mr. Molyneux did to Locke, without being personally known to you; but I am encouraged by the kindness and openness of your letters to me, and by your obliging advice and affistance at this place; for which I shall ever be, with a high sense of the obligation,

My Lord,
Your Lordship's most grateful
and very obedient Servant,
WM. JONES.

The Earl of Abingdon, Wytham, near Oxford.

Wytham, Oct. 10, 1782.

SIR,

I HAVE had the honor of your letter, and am as much favoured by its contents in general, as obliged in particular by the part you took in endeavouring to convey my pamphlet to the hands of your good friend, the Philosopher of Passy. The respect I have both for his head and heart led me to impose the trouble I did upon you; and as I conceived that I did not differ in sentiment from him upon the subject

fubject I treated, I was the more prefumptuous in wishing to convey my thoughts to him.

The promise you make of a faithful history of this unhappy war is no less worthy of yourfelf, than of the subject. There is nothing that posterity will look for so much, nor is there any body more likely than yourself to gratify their expectations. Such a history of such a war will be to politics, what holy writ was to religion. It will lead men to repentance, and make humanity, for the perversion of its nature, out of countenance with itself. Nor will the choice you have made of your models be less a friend to your subject.

I am glad to find that we are both gravitating as we are, to the same centre in our politics, as well with regard to our present Governors, as our Government. Of the latter, I always conceived, that the three powers of the state were not only individually, but collectively, limited. That each was limited as to the privileges, and all as to the fundamental and unalienable Rights of the People, which no law can touch, nor power take away, whilst the

Constitution remains. Of the other, my opinion ever was, and is, that the Constitution of this Country is the object of their preservation; and, being persuaded, that they will go as far in the attainment of this, as an unprincipled Country, such as this now is, will admit, they will not want my best and warmest support.

I know not whether to congratulate you or not, upon your disappointment in not going to America. If we are sober and wise in our conversion here, as I dare say we shall, America, I trust, will come to us, and prevent you from the trouble of going to her.

With my best hopes that you will be more successful in your next attempt in pulling down the standard of Toryism at Oxford, and in creding that of Whiggism in its place,

I remain,
Sir,
Your most obedient,
Humble Servant,
ABINGDON.

To Wm. Jones, Elq. University Coll. Oxford.

The

The next authority against a power in Parliament unlimited and unrestrained, is quoted from the late illustrious Earl of Chatham,

> The great Charioteer of Truth, And fafest Guide to inexperienced Youth;

in one of his unparalleled speeches in the House of Lords.

"Resistance to your acts was necessary as it was just; and your vain declarations of the omnipotence of parliament, and your imperious doctrines of the necessity of submission, will be found equally impotent to convince or enslave your fellow-subjects in America; who feel that tyranny, whether ambitioned by an individual part of the legislature, or the bodies who compose it, is equally intolerable to British subjects. The means of enforcing this thraldom are found to be as ridiculous and weak in practice, as they are unjust in principle."

I must now, Sir, advert to another very confpicuous part of your late speech, the question of the Regency, replete with "Facts melancholy, perilous, and deplorable." I was in hopes,

Sira

Sir, that subject would have rested pro tempore, at least in the present reign in "abeyance." I remember, Sir, I took a very active part in my legislative capacity in that business, with a fort of presentiment that old Lear would be King again*. I must agree with you, however, that if a question has arisen of such a dangerous tendency, we are not only authorised, but rather compelled, by the irrefiftible dictates of our duty, and our conviction, to provide against any future contingency; and thocked as I am to fee a question of such delicacy (and by a Minister in office too!) revived during the present reign; yet fince it has had a species of resurrection, it will be necessary to give it a constitutional quietus, which I shall attempt to do, after commenting in a fmall degree on the strange proceedings at that horrid moment, and the incongruity of parties.

I shall first of all, without any comment, republish the Protest of the House of Lords, without introducing the censure which passed from Lord Thurlow's mouth, the preceding Chan-

^{*} Vide Woodfall's Parliamentary Debates

cellor, on some of the individuals who sub-scribed it, in order that you may learn, what advantages may be gleaned from the spirit of it to your present romantic doctrine of un-limitation.

PROTEST OF THE LORDS, ON THE REGENCY.

The order of the day being read for taking into confideration the report of the Committee of the whole House, appointed to take into confideration the State of the Nation, and the Resolutions of the Commons relative to his Majesty's indisposition, and the means of supplying the defect of the personal exercise of the Royal Authority arising therefrom, delivered at a conference on the 23d of December instant, which were referred thereto. And the Report of the said Resolutions being read by the clerk,

Moved to agree with the Commons on the faid Resolutions.

The question was put thereupon.

Resolved in the affirmative.

Dissentient.

First .-

First.—Because we adhere to the antient principle recognized and declared by the act of the 13th of Charles the Second, that no act or ordinance with the force and virtue of a law, can be made by either or both Houses of Parliament, without the King's assent, a principle standing as a bulwark to the People against the two Houses, as the two Houses are their fecurity against the Crown.

Secondly.—Because this principle is tacitly admitted by the third refolution, while it overthrows the practice by the fimilate appearance of the Royal affent, under a commission, to pass bills, a commission which would be inconfistent with the provisions of an act of the 33d of Henry the Eighth, requiring that every commission shall be signed by His Majesty's hand. In our present unhappy situation, that effential requifite being unattainable; we cannot condescend to give a sanction to a counterfeit representation of the Royal fignature, and we dare not assume a power to dispense with the law, which makes that fignature effential to the validity of a commission to pass bills.

Thirdly .-

Thirdly.—Because we conceive, that the UNQUESTIONABLE RIGHTS OF THE PEOPLE, so fallaciously represented as being upheld by these resolutions, are violently infringed by an unnecessary assumption on the part of the two Houses, of powers, beyond those which the NATION has assumed them. Invariable practices in all good times, and positive laws established by compleat parliaments, truly and constitutionally representing the nation, have DEFINED THOSE POWERS. And we cannot but regard with the utmost apprehension, any proposal to overstep those boundaries, when the consequence of such usurpation is so fatally marked in the history of our country.

Fourthly.—Because it was confessed in the debate, that the powers of this commission were not to be confined solely to the act of appointing a Regent; to what other purposes they may extend were not explained. State necessity, the avowed ground of the measure, may serve as the pretext to any diminution of the just prerogative of the crown, and of the liberties of the people, that best suits the designs of AMBITION. Fatal experience had shewn

shewn to our ancestors the boundless mischief of power thus usurped, under plausible appearances: and it is particularly the duty of the House of Peers, to check the renewal of a practice to assume the name, without the substance of the Royal authority, by which this House was once annihilated, the Monarchy overthrown, and the Liberties of the people subdued.

Fifthly .-- Because these dangerous and alarming consequences of the measure adopted, would have been obviated by the amendment rejected. It proposed to substitute a measure conformable to the practice of our ancestors at the glorious æra of the revolution. They feized not upon public necessity, as a convenience for the usurpation of new powers, but proceeded in a plain and explicit form, to the revival of the Royal authority with full efficacy, before they entered upon the exercise of their legislative functions. Pursuing a similar course, the amendment proposed the immediate nomination of the natural representative of the King, the Heir Apparent of the Crown, to whom alone, it was univerfally admitted, the eyes and hearts of all men, during the prefent.

fent unhappy conjuncture, were turned: that with a perfect and efficient Legislature, such future provisions might be enacted, as the preservation of the sull and undiminished authority of the Crown, and the Liberties of the People, may require.

Signed by 46 Peers.

With respect to the Irish Commissioners, I am of opinion, that however legislatively deputed, and right upon their own premises, yet they blundered most egregiously after their arrival in England; and in point of judgment and delicacy, ought not, according to the then existing circumstances, to have presented the petition. The debates in both Houses of Parliament went to the actual bona fide right of his Royal Highness's Constitutional succession to the Regency. I shall here insert the pledged quietus in a species of Syllogism; and will say, that no Subject has a Right to the Regency: and, upon a supposition that those premises are undeniable, my Syllogism stands thus:

SYLLOGISM.

No Subject has a Right to the Regency.

The Prince of Wales is no more than a Subject.

ERGO

ERGO

The Prince of Wales has no Right to the Regency.

You proceed to observe, that with respect to Ireland, "The religion of the state is on one hand, that of the bulk of the people on the other, and the property of the country in the hands of the smaller number. It must unquestionably be a very excellent and strong system that can provide for all the defects of fuch a state. Distracted as it is with the agitation and inflammation of religious opinion, it may probably be for some years the subject of discord. I believe no man will fay, that a full concession to the Roman Catholics of their claims can take place in the actual fituation of the kingdom." I beg leave to fay, Sir, that I am now deprecating any discussion upon that point, but I have no difficulty in faying, that two propositions, with respect to that subject, are, in my opinion, indifputable. And I do not hefitate to affert, that if ever the day should come, in which it would be thought just and expedient, to admit them to the full parti-

participation of all the privileges enjoyed by their fellow-fubjects; fuch a measure would, in the United Parliament, be free from every prejudice and party motive. which might be supposed must prevail in the Parliament of Ireland. An impartial Legislation, far enough removed from the scene of contention to act as the common parent of all, and influenced only by the dictates of temper, candour, moderation, and a strict attention to the refpective claims of the different parties, and to the common interests of the whole empire, would be better adapted to decide than any other Assembly. If the Legislature were not local, but impartial, the Catholics and Protestants would consequently be in the judgment of men divested of every prejudice, and intent only upon promoting and establishing on a fatisfactory and permanent basis the rights of the various claimants. But, Sir, whenever that time shall arise, the question of concession will be perfectly free from every local confideration, and the Catholics will be put under the impartial protection of an unprejudiced Legislature.

In

In a note of page 37th of the Dedication to the Collective Body of the People of England, (which Pamphlet Mr. Jones states the Philosopher of Passy never to have received, "though THOUGHT SAFE") you will find that very excellent and strong system prescribed as the only remedy, and in my apprehension a full provision against distraction of religious opinions; which you fay may " probably be for fome years the subject of discord." But if this should not prove adequate, it is to be hoped there will be found in this country a sufficient number of friends to the Established Religion, which fo liberally grants teleration to all others, to fecure it from the intolerance of any Republican festaries whatever. And particularly with regard to the Popish Religion, to carry in mind what the fagacious Sir Richard Steele has advanced on that reftless body, who "aim at an univerfal empire over the bodies, fouls, and especially the ESTATES of all mankind. A fort of universal spirit infinuating itself, as far as it can into every particle of the universe; extending itself far and near, and even where it feems most to lie dormant and lifeless, atways retaining the principles of life; ready to awake, and and put all things around them into motion, upon every occasion that offers itself. Of what vast importance is it then to be watchful, zealous, and united against the affaults of so formidable an enemy, which threatens all equally with persecution, idolatry, tyranny, slavery, and poverty."

My only aim, Sir, with due respect to your great abilities, being, as I originally prosessed, the attainment of truth, and the preservation of our excellent Constitution in its original purity, both in church and state, as sacredly delivered to us by our ancestors, for the safety and dignity of the whole, the governors and governed; I must submit to your philosophical consideration an extract from a work (already quoted by me in the Dedication before alluded to) full of instruction for the present moment, "Reasons for Uniformity in the State, by Roger Acherley, Esq. being a Supplement to that most admirable work of his, the Britannic Constitution."

This excellent Author fays, "The defign of this Supplement is, to unite the two contending parties of Whigs and Tories, in the true notion of the Constitution of the British Kingdom

Kingdom and Government, as the only expedient to pull up by the roots all feditions, tumults, treasonable conspiracies, rebellions, and even party distinctions, except that one, viz. Of those who are for the British Constitution, and those who are against it, being a distinction that ought to be perpetual: which desired end can never be effected, without an act for Uniformity, and for that purpose to shew, &c."

Again: "The infecurity or infirmity of the Constitution in the State, ariseth from the want of uniformity in men's minds, and for want of the people's knowing it; and from their disputations and questions about what are, and what are not, the fundamental parts of the Constitution."

He likewise says in his Dedication, "The people of ancient Greece and Rome treated such men as introduced good laws, with uncommon honour. It is therefore apprehended, that if uniformity in the State were enacted in Great Britain, it would produce a national stability meriting equal honours; for as much as the fluctuating opinions, about what are the fundamental rights of the Crown, and what of the People, have often engaged the governors and

and governed in hostile contentions, rendering the nation weak by divisions, which, in former times, excited neighbouring Potentates to invade and wrest away those very rights both parties contended for; and in our times, unquestionable authority hath informed us, that the same causes are engendering the same effects."

Philosophers and experienced Statesmen have ever agreed, Sir, that there is one thing that is ultimate and chief; fo ought there to be one thing first which may be the foundation of all our views and defires. Can the immaculate Legislators of our present Government in these miserable, distracted times, seriously think that they shall ever obtain peace and good will on earth, or the reward proposed to the maintainers of them hereafter, until the Constitution be restored to its primitive perfection? They may as well expect the needle of the compass to quit its trepidation before it points at the North Pole, as by other measures to find tranquillity in the land. Let your father's ever living principles be your guide; exert the whole of your influence and authority towards a definition of our unparalleled ConstiConflitution*; that every distinct branch of the legislature, and every individual member of its component parts may know, that it is incumbent upon them to be conversant with those fundamental rules by which they are to regulate their own conduct, as well as that of others; and not only in the august assembly

^{*} Petvt in his discourse, not very favourable to the modern doctrine of unlimitation, on the antient Right of the Commons of England, (citing at the fame time Coke, in support of his affertion) observes, "A le Commune d'Angleterre." Here Commune is taken for people, fo as TOUT LE COMMUNE is here taken for ALL THE PEOPLE; and this is proved by the fense of the words: for Magna Charta was not granted to the Commons of the Realm, but generally to all the fubjects of the Realm, viz. to those of the Clergy, and to those of the Nobility, and to the Commons also. And that Commune in this place fignifieth people, it is proved by the preamble, for there the great Charter, and the Charter of the Forest, are rehearsed to be granted by King Hen. III. to his people; and here they are faid to be granted A le Commune. And see before 25 of Edw. I. confir. chart. cap. 1. and cap. 6. for this word Commune and Comminaltie: fo as A le Commune here fignifieth not to the Commons of the-Realm, but to the people of the whole Realm; and herewith agree our books, for that a common nuisance which concerns le commune ou le comminaltie le suite serra donc au Roi, where Commune & Comminaltie include all the King's subjects. Page 91. in

in which they are feated, but in the whole Kingdom, communicating a bleffed influence (it may be hoped) over the most distant parts of our wide and extended Empire. Let the Constitution be preferved, uncorrupt and unimpaired, both in Church and State, that men may learn to love the statutes of the Lord, " above pure gold and precious stones." that the Constitution of Great Britian, like the word of God, may operate, (not like an ignis fatuus,) but "as a lantern unto our feet, and a light unto our paths;" that the people of the earth may know and claim it as their heritage, and apply their hearts for the fake of fucceeding generations to preferve it, vigorous, flourishing, and untainted to the latest posterity!

You will, Sir, of course, perceive that I am fully persuaded that no Union, nor any plan whatever can be effectual, without recurring to first principles, and primary soundations, so repeatedly confirmed by the whole spirit of Magna Charta; written (it is to be wished) in every man's heart, and which can never be either augmented, or diminished, or abrogated. Nec per senatum aut populum solvi hac lege possumes. No power can dispense with this

this law, nor doth it need any interpreter to explain it; but like the immutable law fublimely expressed by the Roman orator, "Non erat alia Roma, alia Athenis, alia nunc, alia posthac, sed & omnes gentes, omni tempore, una lex & sempiterna & immutabilis continebit. It is the same in all places, and in all times, as proceeding from the supreme Lawgiver, towards whom, he that will not yield obedience, must deny his own effence and dependence.

These fundamental points of the Constitution I have presumed, Sir, candidly and righteously to discuss, as a duty peculiarly incumbent on me, as one of the hereditary Guardians of the State, on *principles* which I have ever invariably avowed and adhered to; impressed with a full persuasion of the force of that well-known, inviolable adage.

Magna est veritas, et prævalebit.

I am, Sir,

With proper deference and respect,

Your obedient humble Servant,

ABINGDON.







